# Sustainable Public Procurement

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Merrill Solutions Ltd



## Governments are big spenders

Public procurement accounts for...

In Asia
20%
of GDP

In the MENA region

18%
of GDP

In OECD countries

**29**%

of government expenditure

12%

of GDP

In Africa

15%

of GDP

In Latin America and the Caribbean

22%

f government expenditure

7%

of GDF

In the European Union

14%

of GDP

 Estimated global public procurement spending USD 11 trillion

 Spent wisely, huge lever to deliver social good and economic growth

#### Sources:

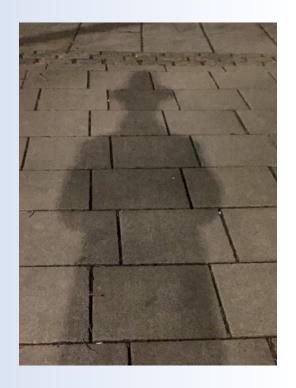
- 1. OECD Data (2017)
- 2. World Bank (2017), Benchmarking Public Procurement Report
- 3. United Nations, One Planet Network



## Bringing procurement out of the shadows....

• From a technical, back office compliance function....

 To a strategic enabler of policy development and public service delivery





## World Bank's Mission – to end extreme poverty and boost shared prosperity on a livable planet

#### **Environmental and Social Framework (ESF)**



- Ten standards covering around 50 procurement-related E&S issues
- Flexible, risk-based approach to mitigate a project's biggest E&S risks
- Implemented using a range of 'instruments'

World Bank
SUSTAINABLE

**PROCUREMENT** 

#### **Green, Resilient and Inclusive Development (GRID)**

- GRID promotes economic growth that goes hand in hand with environmental goals and social inclusion
- Ensures Bank investment meets criteria to be green, resilient and inclusive





#### **Climate Change Action Plan**

Seeks to achieve alignment with 2015 Paris Agreement through 3 priorities:

- Integrating climate and development
- Identifying and prioritizing mitigation and adaptation opportunities
- Drive climate finance and leverage private capital to deliver results

Climate Action Plan is now reinforced by the **Paris Alignment strategy** mandated at the World Bank from 1 July 2023



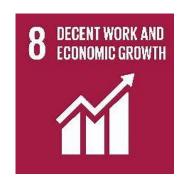


## UN SUSTAINABLE DEVELOPMENT GOALS



CLIMATE

ACTION



RESPONSIBLE

AND PRODUCTION



























14 LIFE BELOW WATER























## UN SUSTAINABLE DEVELOPMENT GOALS

## THE GLOBAL GOALS

For Sustainable Development





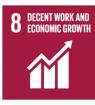


































**Sustainable Development Goal indicator 12.7.1:** Number of countries with sustainable public procurement policies and action plans



## FROM GLOBAL GOALS TO PROCUREMENT PRIORITIES

Sustainable Development Goals

**National Policy Priorities** 

**Organizational Priorities** 

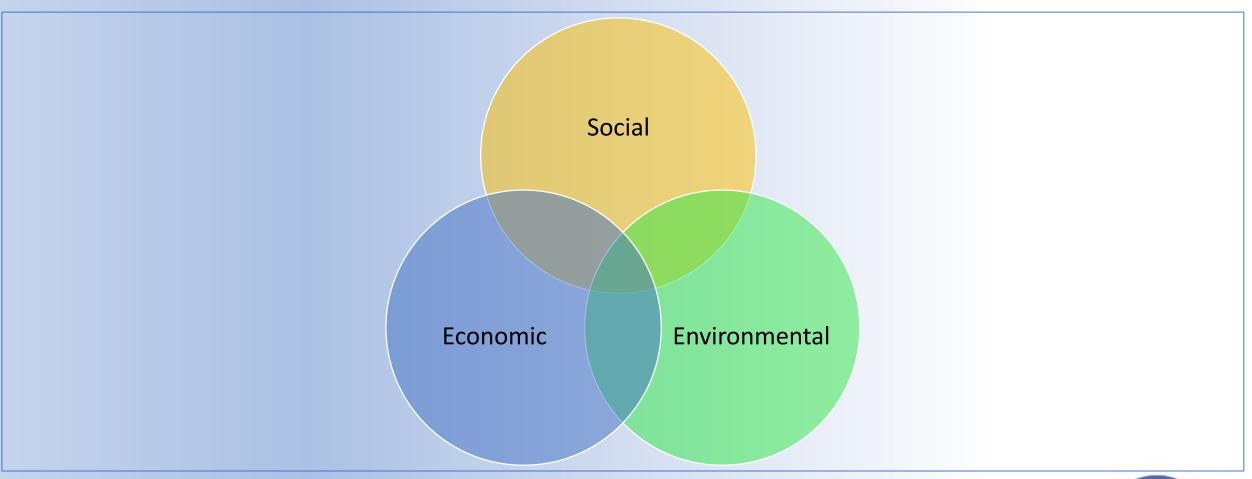
Procurement Strategies, Policies & Plans

**Procurement Contracts & Frameworks** 

Sustainable Procurement Outcomes



## 3 PILLARS OF SUSTAINABLE DEVELOPMENT





## UN Environment Programme – Sustainable Public Procurement Initiative

- Marrakech Task Force
- Methodology to optimise social, environmental, economic outcomes
- Life cycle mapping
- Risk and opportunity-based approach
- All components of public procurement



## WHAT IS SUSTAINABLE PUBLIC PROCUREMENT (SPP)?

#### "Sustainable Procurement is

a process whereby organisations meet their needs for goods, services, works and utilities in a way that achieves value for money on a whole life basis in terms of generating benefits not only to the organisation, but also to society and the economy, whilst minimising damage to the environment".





## THE POWER OF PROCUREMENT







## IMPACTS: CLIMATE CHANGE/CO<sub>2</sub> EMISSIONS

### Impacts of our purchases:

**Electricity** used to power our buildings and equipment

Fuel consumed by our vehicles or to heat our buildings



Emissions from industrial processes and transportation throughout supply chains



#### **SPP** actions:

Require high energy efficiency standards for buildings & products

Purchase green electricity

Shift to zero emission vehicles (& encourage suppliers to do the same)



## **IMPACTS: AIR AND WATER QUALITY**

#### Impacts of our purchases:

Pollution from vehicles owned by the public sector, running our services or delivering our products – can result in poor health

Use of chemical products (e.g. for cleaning) containing toxic substances can lead to health problems

Use of chemical-based pesticides and fertiliser in food production





#### **SPP** actions:

Shift to zero emission vehicles (and encourage suppliers to do the same)

Require cleaning services to be carried out with ecolabel compliant products

Specifying organic in food and catering contracts

Buying from responsible suppliers



## **IMPACTS: WASTE AND RESOURCE USE**

#### Impacts of our purchases:

Disposal of electrical products at end of life

Waste materials from construction and demolition work

Packaging used in delivery of goods



#### **SPP actions:**

Promote circular economy solutions

Require extended product lifetimes, and guarantee of spare parts

Demand reduced or reusable packaging

Encourage the use of recycled materials in construction



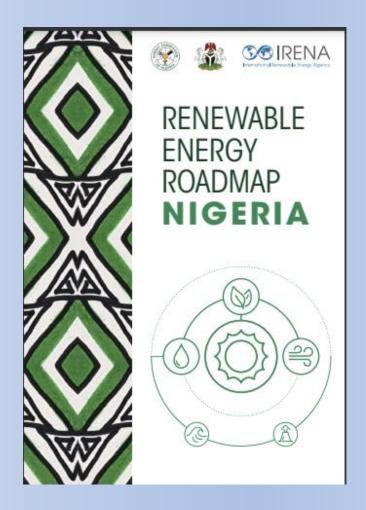
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## **EXAMPLE: AFRICA WEST - COUNTRY COMMITMENTS**

- Ghana: GHG emissions reductions of 64 MtCO2e between 2020 and 2030
- Nigeria:
  - 20% below business-as-usual by 2030 and
  - 47% on condition of appropriate support
- Senegal:
  - 7% by 2030; 5% by 2025 relative to Business as Usual (unconditional target)
  - 29% by 2030; 23% by 2025 relative to Business as Usual (conditional target)
  - 18% renewable energy penetration by 2022 (excl. hydro)



## **EXAMPLES OF CLIMATE-RELATED ACTIVITIES**



ENERGY-EFFICIENT AND CLIMATE-FRIENDLY COOLING IN NIGERIA

PROJECT AT-A-GLANCE



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UN (a) 5 (a) environment 1972-2022



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 https://sustainablecoolingng.org/energyefficient-and-climate-friendly-cooling-innigeria/

https://www.energy.gov.ng/reports/IRENA REMap Nigeria 2023.pdf

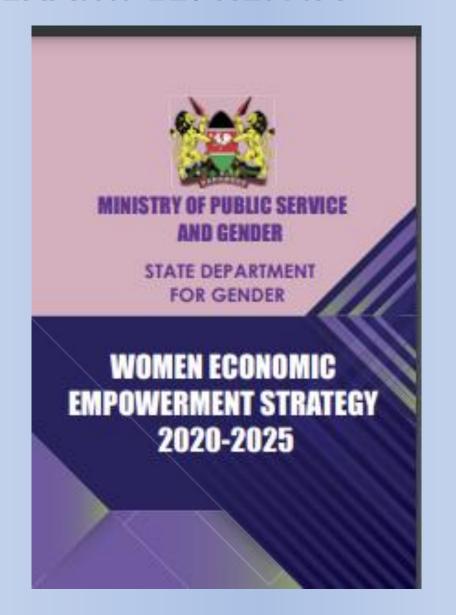
## SPP DELIVERS SOCIAL BENEFITS TOO

- Responsible supply chains
  - Ensuring fair treatment of workers and consideration of impact on communities
- Fair working conditions
  - Working hours, rates of pay
- Ethical business practices
  - Payment of taxes, social security
- Promotion of equality and diversity
  - Number of women winning business with the public sector





## **EXAMPLE: KENYA**



The Government has introduced the 30% affirmative action policy for women, youth and persons with disabilities in public procurement.

https://gender.go.ke/wp-content/uploads/2021/04/Women-Economic-Empowerment-Strategy-2020-2025-REVISED-10th-march.pdf





#### **EXAMPLE: TANZANIA**

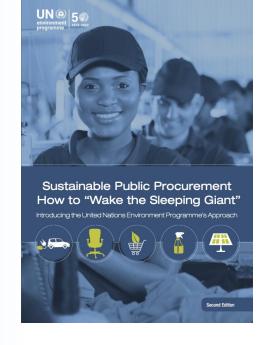


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## **10 BENEFITS OF SPP**

- 1. Contribute to the delivery of the SDGs
- 2. Contribute to the national sustainable development objectives
- 3. Improve environmental performance
- 4. Contribute to a circular economy
- 5. Deliver financial benefits
- 6. Develop markets for more sustainable products and services
- 7. Foster innovation
- 8. Contribute to social equity
- 9. Promote gender equality
- 10. Bring political benefits

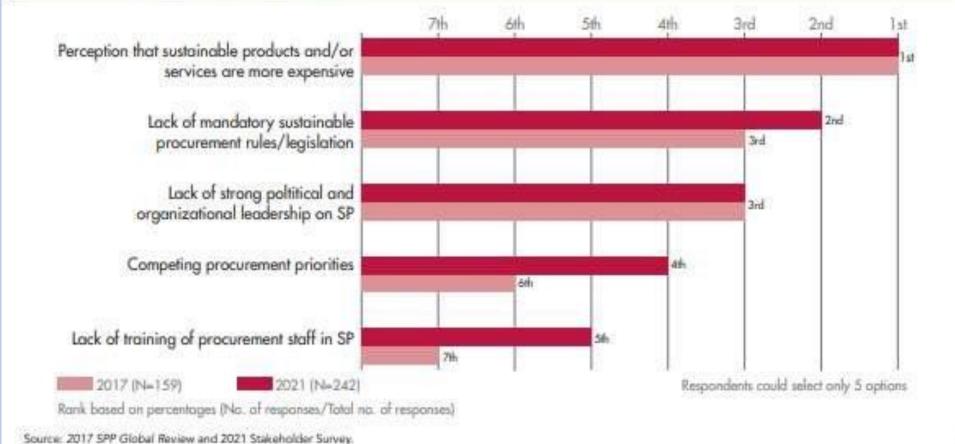






## Sustainable Public Procurement – barriers to progress

Figure 2.22. Strongest barriers to the implementation of SP in survey participants' organizations ranking, 2017 and 2021







#### THE BUSINESS CASE FOR SUSTAINABLE PUBLIC PROCUREMENT:

## Value beyond savings

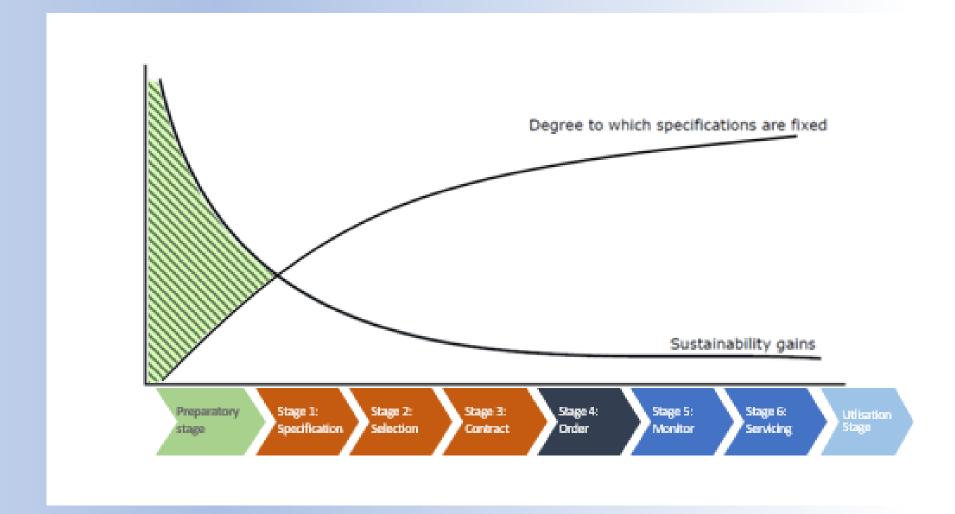
- Value for money on a whole life basis
- Cost-effective
- Legitimate
- Future-proofing
- Resilient supply chains
- Quality & fitness for purpose
- Innovation



https://documents1.worldbank.org/curated/en/173331642410951798/pdf/Synthesis-Report.pdf

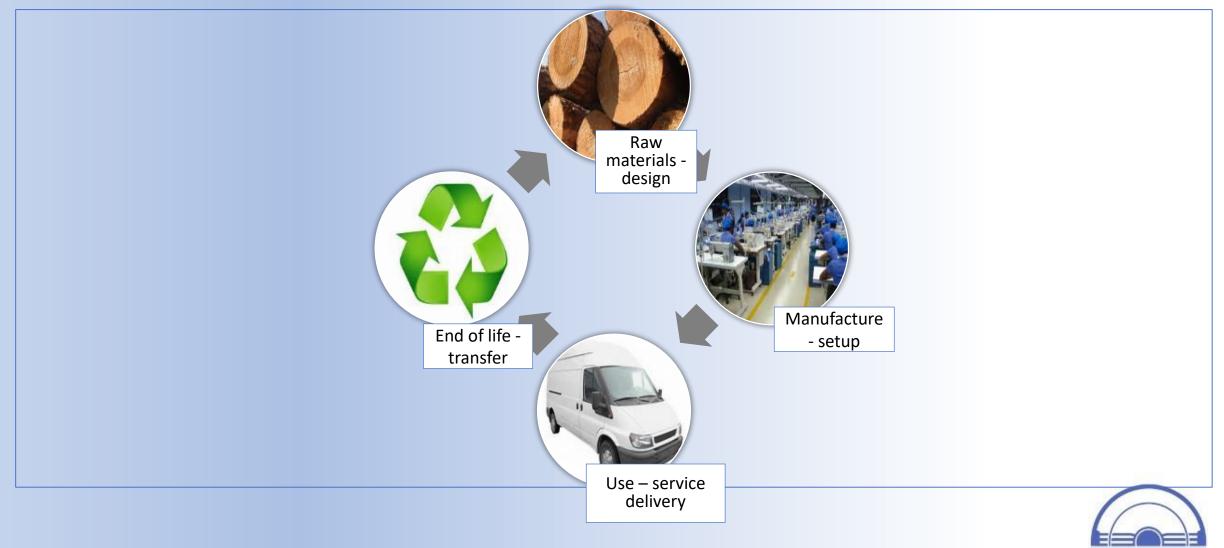


## THE BIGGEST OPPORTUNITY IS RIGHT AT THE START



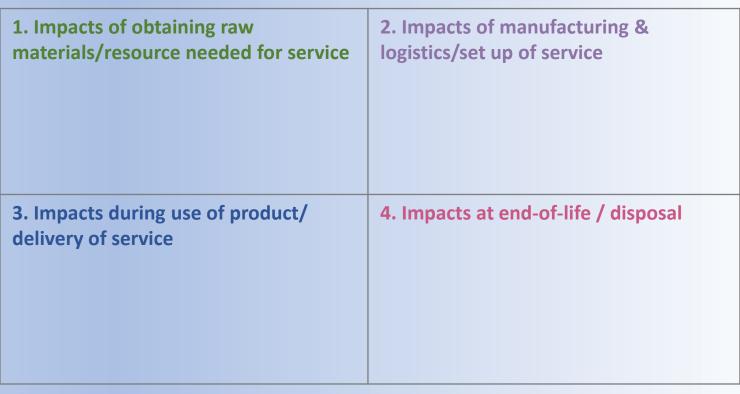


## ALL GOODS, WORKS AND SERVICES HAVE A LIFE CYCLE



#### **Life Cycle thinking:**

Employing a Life Cycle Approach helps clarify relevant risks and opportunities and actions to manage sustainability at relevant stages of the procurement process.







#### LIFE CYCLE CONSIDERATIONS

#### **Environmental**

- Climate Change
- Materials
- Waste
- Hazardous materials
- Biodiversity
- Heritage
- Water

#### Socio-economic

- Equality
- Fair Work
- Employment, skills and training
- Health and wellbeing
- Communities
- Security and crime
- Fairly and Ethically Traded



#### Example: Life cycle impact mapping - Facilities Management Services

## Impacts of obtaining Raw Materials / service design & resource planning

Mining - pollution of land & water

**Depletion of natural resources** 

Use of water

Emissions to air, land and water from mining equipment

Transport emissions – vehicle movement

Biodiversity - impacts on local area

**Impacts of Manufacture & Logistics / set-up of service** 

Waste generation

Emissions to air, land and water

**Transport emissions** 

Legally and sustainably sourced packaging materials

#### Impacts during use of product / service delivery

**Transport emissions** 

Energy used by equipment - emissions

Chemicals used in equipment – potential pollution /

hazard – oils & greases, lubricants

Waste generated - packaging

Single use items including plastics

#### Impacts at end-of-life / service completion/ transfer

Waste generation – end of life equipment

Legal compliance for recycling

Opportunities for reuse, refurbishment, resale

Involvement of SMEs (and voluntary / social enterprise

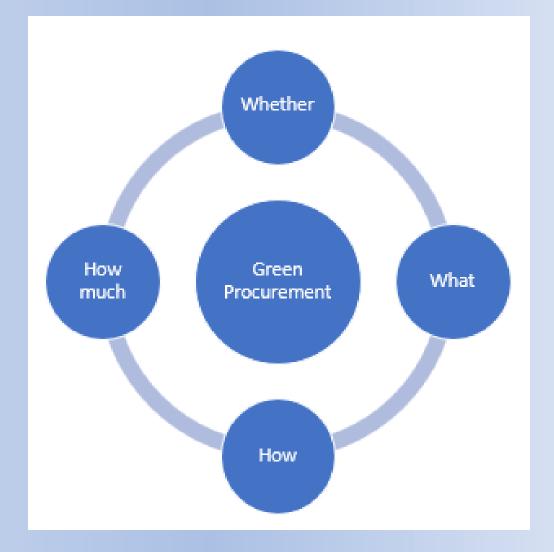
sector) in end-of-life services



## USING THE RESULTS OF LIFE CYCLE IMPACT MAPPING

| 1. Impacts of obtaining raw materials/resource needed for service | 2. Impacts of manufacturing & logistics/set up of service |
|-------------------------------------------------------------------|-----------------------------------------------------------|
| Focus on specification, suppliers' own procurement                | Focus on suppliers' capabilities                          |
| 3. Impacts during use of product/<br>delivery of service          | 4. Impacts at end-of-life / disposal                      |
| Focus on specification and end user awareness                     | Focus on supplier responsibility and end user awareness   |

## **ASSESS THE NEED**



#### **Options:**

Buy floorcoverings or the functionality of a floorcovering?

Buy lighting or 'Pay per lux'?

Buy furniture or a service?





#### **CASE STUDY: COMPARING OPTIONS USING LIFE CYCLE IMPACT MAPS**

#### **New computers**

| <ul> <li>ICT production uses rare earth metals – gold, silver, palladium</li> <li>ICT production very carbon intensive</li> </ul> | <ul> <li>Many different components to manufacture - carbon associated with each.</li> <li>Heavy and large – high carbon cost of shipping</li> <li>High packaging requirement to protect equipment</li> </ul> |
|-----------------------------------------------------------------------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <ul> <li>Increased energy<br/>efficiency compared to<br/>old computers.</li> <li>Electricity usage on<br/>standby</li> </ul>      | <ul> <li>High volume of material to landfill</li> <li>Lots of different components – difficult and carbon intensive to recycle</li> </ul>                                                                    |

#### Hard drives and memory upgrade

| <ul> <li>Less rare earth metals required</li> <li>Longer lasting SSDs, so less carbon</li> </ul>                                                                                                              | <ul> <li>Only one component to manufacture (hard drive)</li> <li>Light and small – can ship more per vehicle, lowering the carbon cost of shipping</li> <li>Plastic and cardboard only, and less than required for a computer</li> </ul> |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <ul> <li>Hard drive and memory upgrade allow old computers to match the energy efficiency of new computers</li> <li>Extends the life of existing computers –</li> <li>Electricity usage on standby</li> </ul> | <ul> <li>Low volume of material to landfill</li> <li>Only one component which makes recycling much easier</li> </ul>                                                                                                                     |

Glasgow Kelvin College Sustainable Procurement (sustainable procurement tools.scot)



## **EXAMPLE – MALMO, SWEDEN**

Subject matter of the contract: Re-used furniture and related services.

80-90% of the environmental impact of furniture is linked to the materials and components used to produce it, but once in use, furniture has virtually zero impact.

So, increase its useful life.



https://ec.europa.eu/environment/gpp/pdf/news\_alert/Issue\_88 Case Study 169 Malmo.pdf#:~:t ext=Malm%C3%B6%20decided%20to%20use%20a%20framework%20contract%2C%20in,be%20use d%20by%20Malm%C3%B6%E2%80%99s%20seven%20publically%20owned%20companies



## **EXAMPLE: REUSE OF AGGREGATE & TYRES**

- Use of recycled aggregates for road building projects in South Africa
- In-situ use of material e.g. asphalt saves money, saves on fuel consumed, reduces emissions, improves air quality
- Note: quality is not compromised
- As good as, if not better than, the traditional approach/product/service.......
- With improved outcomes for the environment and for citizens





## **EXAMPLE: CHILE: RECYCLED ASPHALT**



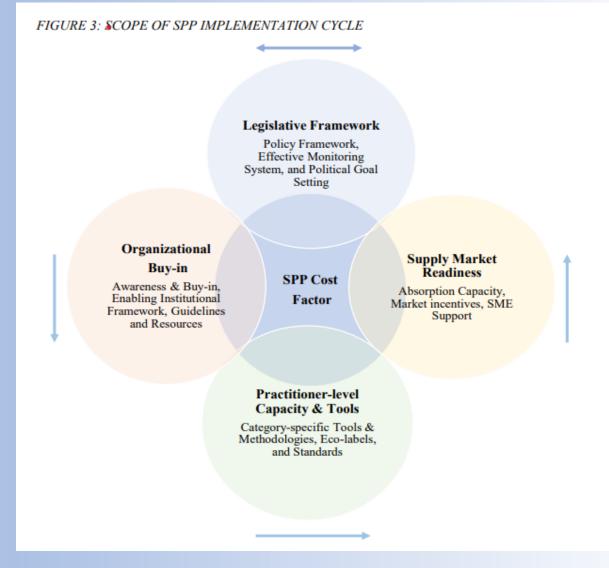
#### The innovation:

In 2020, Tobalaba Airport near Santiago de Chile built a new runway using recycled asphalt from an old runway

#### The impact:

- 70% decrease in the virgin gravel used
- 74% decrease in waste generation
- 45% decrease in overall costs
- The Ministry of Public Works is already working on expanding these practices to all new airports.
- In 2019 and 2020 on average, public sector in Chile accounted for 55% of all urban construction in the country.
- Approximately 18.7% of GHG emissions in Chile are related to manufacturing industries and construction.
- <a href="https://www.weforum.org/agenda/2021/11/how-construction-innovations-enabling-circular-economy/#:~:text=In%202019%20and%202020%20on,to%20manufacturing%20industries%20and%20construction.">https://www.weforum.org/agenda/2021/11/how-construction-innovations-enabling-circular-economy/#:~:text=In%202019%20and%202020%20on,to%20manufacturing%20industries%20and%20construction.</a>

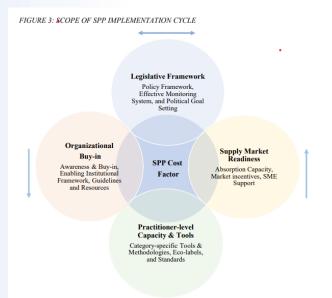
## Harnessing the power of sustainable procurement





## Legal framework

- Authorizing environment
- Legislation and regulation
- Governance structures
- Policy framework
- Political goal setting
- Monitoring and evaluation

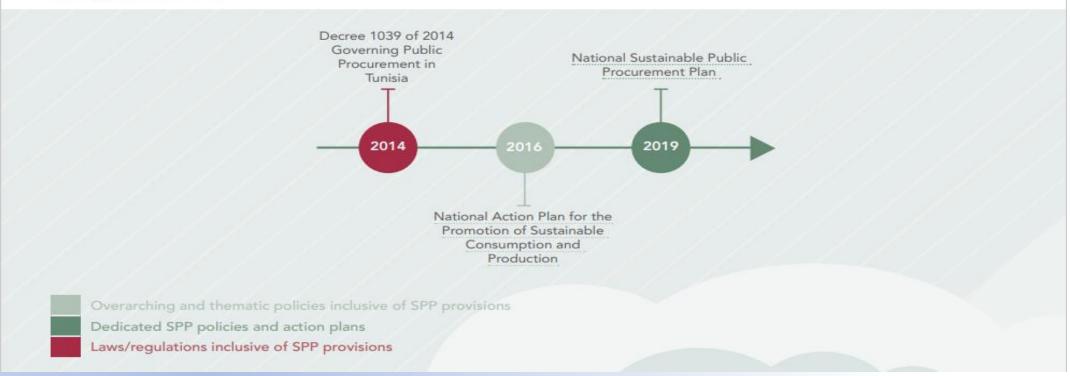




## Sustainable public procurement in Tunisia

#### Policy and institutional framework supporting SPP

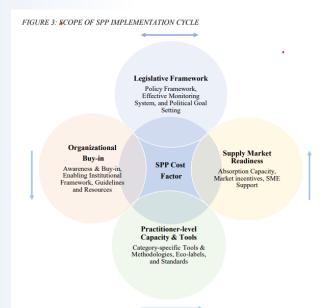
Policy framework





# Organizational buy-in

- Alignment with government policies
- Cross-departmental support
- Communication through simple, compelling messages
- The "elevator pitch"
- Measuring and reporting performance





## SADC Umbrella M&E Framework

- Top down-Bottom up approach
- OECD public procurement performance framework
- MAPS methodology quantative indicators
- Data fields mapped to Open Contracting Data Standards
- Data collection tools

- 22 "system feature" indicators (yes/no)
- 202 Main Indicators with further 282 sub-indicators
- Category headings:
  - Performance
  - Compliance
  - Integrity
  - Outcome
- Linked to stages:
  - Pre-tendering
  - Tendering
  - Contract management
  - All stages



## The Power of Procurement

#### Good for businesses and their employees

















We use our spending power in a way that is **good for business** in Scotland,

and is also good for the employees of those businesses.

**Fair** work, fair payment, and the real opportunity to bid for and win contracts.

Being **easy** to do business with.

We work in a way that is **mindful** of our impact on society more generally.

We are **open** to **innovative** approaches to help us act on some of the most

intransient of Scotland's social issues.

Our supply chains are **free from** modern slavery and exploitation.

Our processes are **transparent** with access to fair resolution.

#### Priorities for Scottish Public Procurement

Our work delivers for communities and places across Scotland while ensuring we remain a globally progressive nation.

We act in a way that engages with **citizens**, taking **local** priorities and global **environmental** factors, such as **climate change**, in to account.

We are **focussed** on the shared purpose at the heart of the national performance framework.

We operate across organisational boundaries to **deliver** trusted public services, effectively managing within our collective resources.

We are **open** and **connected**.

We are willing to take our place on a world stage to demonstrate Scotland at its best.









Good for places and communities

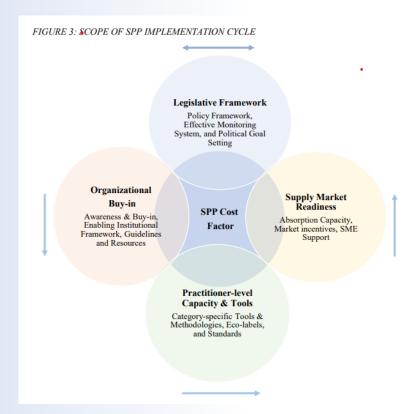


Open and connected



# Capacity and tools

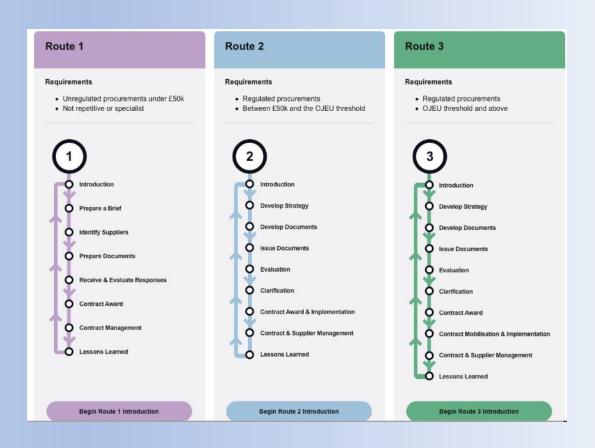
- People, skills and capability
- Standardized systems and processes
- Data quality, comprehensiveness, accessibility, analysis





# Capacity – systems tools and processes The Procurement Journey

#### www.procurementjourney.scot



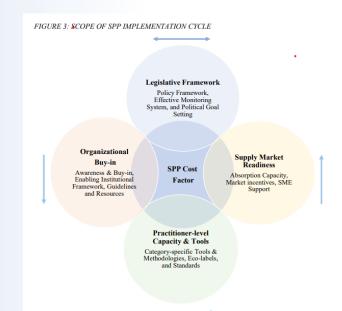
- 3 routes
- "quickfire guides"
- Checklists
- Documents
- Templates
- Detailed advice
- Over 90,000 users from across 50 countries



## Market readiness

- Encouraging Innovation
- Opportunities to shape and stimulate, encourage innovation, increase competition
- And thereby contribute to socioeconomic development
- Engaging and supporting SMEs
- Lotting, frameworks, subcontracting

"In most economies the vast majority of businesses are SMEs. So if you want a healthier and more competitive market, you need more SMEs involved"



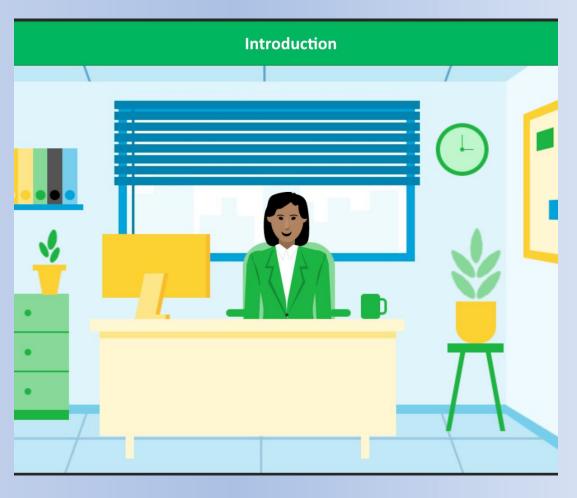
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Supplier development

- Supplier Development Programme
- Meet the Buyer events
- Examples also from Chile, New Zealand, Italy
- Targeted support for particular groups – women led SMEs



### **EXAMPLE: TANZANIA**

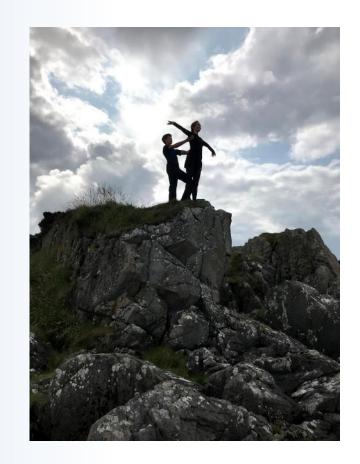


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# Conclusion

- Procurement has truly come out of the shadows
- The strategic importance of procurement to deliver environmental and socioeconomic benefits is huge
- To harness that potential, it is essential to have the right governance, and the right people, tools, systems and processes.
- Procurement cannot be a closed profession working with suppliers, particularly SMEs, can stimulate innovation and boost sustainable growth.
- There has never been a more exciting or important time to be in public procurement

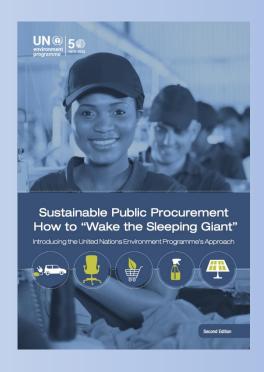








### **RESOURCES**



UNEP's Sustainable Public Procurement Guidelines



#### **World Bank Document**

https://openknowledge.worldbank. org/server/api/core/bitstreams/5ee 88e6e-a161-58b6-8126e8a885e3acef/content



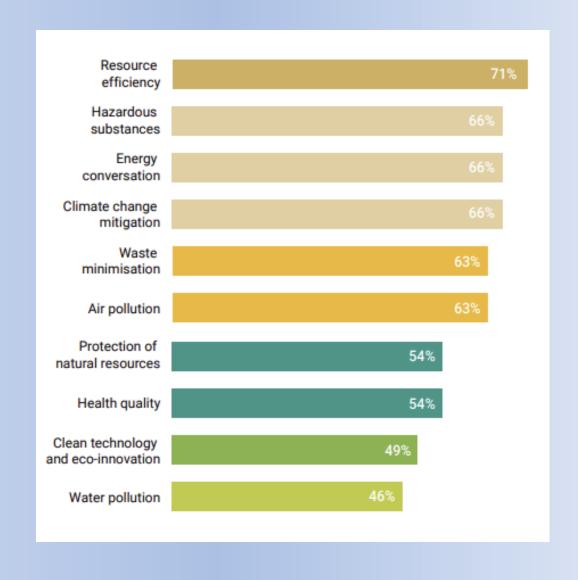
Home | Climate Change Knowledge Portal (worldbank.org)



Sustainable Public Procurement |
One Planet network



### SPECIFIC SUSTAINABILITY ISSUES IN SPP POLICIES





https://wedocs.unep.org/bitstream/handle/20.500.11822/37045/SPPWSG.pdf